

House of Representatives

File No. 837

General Assembly

January Session, 2011

(Reprint of File No. 622)

Substitute House Bill No. 6538 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 23, 2011

AN ACT CONCERNING THE COLLECTION OF BLOOD AND OTHER BIOLOGICAL SAMPLES FOR DNA ANALYSIS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 54-102g of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2011*):
- 3 (a) Any person who has been convicted of a criminal offense against
- 4 a victim who is a minor, a nonviolent sexual offense or a sexually
- 5 violent offense, as those terms are defined in section 54-250, or a
- 6 felony, and has been sentenced on that conviction to the custody of the
- 7 Commissioner of Correction shall, prior to release from custody and at
- 8 such time as the commissioner may specify, submit to the taking of a
- 9 blood or other biological sample of sufficient quality for DNA
- 10 (deoxyribonucleic acid) analysis to determine identification
- 11 characteristics specific to the person. If any person required to submit
- 12 to the taking of a blood or other biological sample pursuant to this
- 13 subsection refuses to do so, the Commissioner of Correction or the
- 14 commissioner's designee shall notify the Department of Public Safety
- 15 within thirty days of such refusal for the initiation of criminal
- 16 proceedings against such person.

(b) Any person who is convicted of a criminal offense against a victim who is a minor, a nonviolent sexual offense or a sexually violent offense, as those terms are defined in section 54-250, or a felony and is not sentenced to a term of confinement shall, as a condition of such sentence and at a time and place specified by the Court Support Services Division of the Judicial Department, submit to the taking of a blood or other biological sample of sufficient quality for DNA (deoxyribonucleic acid) analysis to determine identification characteristics specific to the person.

- (c) Any person who has been found not guilty by reason of mental disease or defect pursuant to section 53a-13 of a criminal offense against a victim who is a minor, a nonviolent sexual offense or a sexually violent offense, as those terms are defined in section 54-250, or a felony, and is in the custody of the Commissioner of Mental Health and Addiction Services or the Commissioner of Developmental Services as a result of that finding, shall, prior to [discharge from custody in accordance with subsection (e) of section 17a-582, section 17a-588 or subsection (g) of section 17a-593] a court hearing commenced in accordance with subsection (d) of section 17a-582, and at such time as the Commissioner of Mental Health and Addiction Services or the Commissioner of Developmental Services with whom such person has been placed may specify, submit to the taking of a blood or other biological sample of sufficient quality for DNA identification (deoxyribonucleic acid) analysis to determine characteristics specific to the person.
- 42 (d) Any person who has been convicted of a criminal offense against 43 a victim who is a minor, a nonviolent sexual offense or a sexually 44 violent offense, as those terms are defined in section 54-250, or a 45 felony, and is serving a period of probation or parole, and who has not 46 submitted to the taking of a blood or other biological sample pursuant 47 to subsection (a), (b) or (c) of this section, shall, prior to discharge from 48 the custody of the Court Support Services Division or the Department 49 of Correction and at such time as said division or department may 50 specify, submit to the taking of a blood or other biological sample of

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51 <u>sufficient quality</u> for DNA (deoxyribonucleic acid) analysis to determine identification characteristics specific to the person.

- (e) Any person who has been convicted or found not guilty by reason of mental disease or defect in any other state or jurisdiction of a felony or of any crime, the essential elements of which are substantially the same as a criminal offense against a victim who is a minor, a nonviolent sexual offense or a sexually violent offense, as those terms are defined in section 54-250, and is in the custody of the Commissioner of Correction, is under the supervision of the Judicial Department or the Board of Pardons and Paroles or is under the jurisdiction of the Psychiatric Security Review Board, shall, prior to discharge from such custody, supervision or jurisdiction submit to the taking of a blood or other biological sample of sufficient quality for DNA (deoxyribonucleic acid) analysis to determine identification characteristics specific to the person.
- (f) If the blood or other biological sample taken from a person pursuant to this section is not of sufficient quality for DNA (deoxyribonucleic acid) analysis to determine identification characteristics specific to the person, the person shall submit to the taking of an additional sample or samples until a sample of sufficient quality is obtained.
 - [(f)] (g) The analysis shall be performed by the Division of Scientific Services within the Department of Public Safety. The identification characteristics of the profile resulting from the DNA analysis shall be stored and maintained by the division in a DNA data bank and shall be made available only as provided in section 54-102j, as amended by this act.
- [(g)] (h) Any person who refuses to submit to the taking of a blood or other biological sample pursuant to this section or wilfully fails to appear at the time and place specified pursuant to subsection (b) of this section for the taking of a blood or other biological sample shall be guilty of a class D felony. Any person required to submit to the taking

of a blood or other biological sample pursuant to subsection (b) of this section who [refuses] wilfully fails to appear to submit to the taking of such sample within five business days of the time specified by the Court Support Services Division may be arrested pursuant to a warrant issued under section 54-2a.

- (i) If any person required to submit to the taking of a blood or other biological sample pursuant to any provision of this section is in the custody of the Commissioner of Correction and refuses to submit to the taking of such sample, the commissioner or the commissioner's designee may use reasonable force to obtain a blood or other biological sample from such person.
- 94 Sec. 2. Section 54-102j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
- 96 (a) It shall be the duty of the Division of Scientific Services within 97 the Department of Public Safety to receive blood or other biological samples and to analyze, classify and file the results of DNA 98 99 identification characteristics profiles of blood or other biological 100 samples submitted pursuant to section 54-102g, as amended by this 101 act, and to make such information available as provided in this section. 102 The results of an analysis and comparison of the identification 103 characteristics from two or more blood or other biological samples 104 shall be made available directly to federal, state and local law 105 enforcement officers upon request made in furtherance of an official 106 investigation of any criminal offense. Only when a sample or DNA profile supplied by the person making the request satisfactorily 107 108 matches a profile in the data bank shall the existence of data in the data 109 bank be confirmed or identifying information from the data bank be 110 disseminated, except that if the results of an analysis and comparison 111 do not reveal a match between the sample or samples supplied and a 112 DNA profile contained in the data bank, the division may, upon 113 request of the law enforcement officer, indicate whether the DNA 114 profile of a named individual is contained in the data bank provided 115 the law enforcement officer has a reasonable and articulable suspicion

116 that such individual has committed the criminal offense being

- 117 <u>investigated.</u> A request <u>pursuant to this subsection</u> may be made by
- personal contact, mail or electronic means. The name of the person
- making the request and the purpose for which the information is
- requested shall be maintained on file with the division.
- (b) Upon the request of a person from whom a blood or other
- 122 biological sample has been taken pursuant to sections 54-102g, as
- amended by this act, and 54-102h, a copy of such person's DNA profile
- shall be furnished to such person.
- 125 (c) Upon the request of any person identified and charged with an
- offense as the result of a search of information in the data bank, a copy
- of the request for a search shall be furnished to such person so
- identified and charged. [Only when a sample or DNA profile supplied
- by the person making the request satisfactorily matches a profile in the
- data bank shall the existence of data in the data bank be confirmed or
- identifying information from the data bank be disseminated.]
- 132 (d) The Department of Public Safety shall adopt regulations, in
- 133 accordance with the provisions of chapter 54, governing (1) the
- methods of obtaining information from the data bank in accordance
- with this section, and (2) procedures for verification of the identity and
- authority of the person making the request. The department shall
- specify the positions in that agency which require regular access to the
- data bank and samples submitted as a necessary function of the job.
- 139 (e) The Division of Scientific Services shall create a separate
- 140 statistical data base comprised of DNA profiles of blood or other
- 141 biological samples of persons whose identity is unknown. Nothing in
- this section or section 54-102k shall prohibit the Division of Scientific
- 143 Services from sharing or otherwise disseminating the information in
- 144 the statistical data base with law enforcement or criminal justice
- agencies within or without the state.
- 146 (f) The Division of Scientific Services may charge a reasonable fee to
- search and provide a comparative analysis of DNA profiles in the data

bank to any authorized law enforcement agency outside of the state.

Sec. 3. Subsection (b) of section 17a-582 of the general statutes is

150 repealed and the following is substituted in lieu thereof (Effective

October 1, 2011):

(b) Not later than sixty days after the order of commitment pursuant to subsection (a) of this section, the superintendent of such hospital or the Commissioner of Developmental Services shall cause the acquittee to be examined and file a report of the examination with the court, and shall send a copy thereof to the state's attorney and counsel for the acquittee, setting forth the superintendent's or said commissioner's findings and conclusions as to whether the acquittee is a person who should be discharged. The report shall indicate whether the acquittee submitted or refused to submit to the taking of a blood or other biological sample pursuant to subsection (c) of section 54-102g, as amended by this act.

This act shall take effect as follows and shall amend the following sections:			
Section 1	October 1, 2011	54-102g	
Sec. 2	October 1, 2011	54-102j	
Sec. 3	October 1, 2011	17a-582(b)	

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 12 \$	FY 13 \$
Public Safety, Dept.	GF - Cost	Less than	Less than
		\$5,000	\$5,000
Various State Agencies	GF - Cost	Minimal	Minimal

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill results in a minimal impact to various agencies by authorizing agencies to take repeat DNA samples of sex offenders and felons under their supervision or confinement in order to obtain a sufficient quality sample. The average cost of a DNA test kit is approximately \$6.00.

The bill also results in a cost of approximately \$2,500 to the Department of Public Safety (DPS) to process any additional samples produced under the bill. It is estimated that there are approximately 50 such cases where offenders failed to provide a sufficient sample. To the extent that there are more or less insufficient samples provided, the cost to DPS and the various agencies will either increase or decrease accordingly.

House "A" alters the original bill by (1) clarifying that the failure to submit a required DNA sample is a willful act and (2) making procedural changes related to the dissemination of information in the DNA profile databank. There is no associated fiscal impact.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis sHB 6538 (as amended by House "A")*

AN ACT CONCERNING THE COLLECTION OF BLOOD AND OTHER BIOLOGICAL SAMPLES FOR DNA ANALYSIS.

SUMMARY:

By law, sex offenders and felons must submit DNA samples, which are analyzed by the Department of Public Safety's forensic laboratory and entered into its DNA data bank. The law requires that the sample be of sufficient quality to determine a person's identity. This bill authorizes the various agencies under whose authority sex offenders and felons are confined or supervised to take repeat samples until one of sufficient quality is obtained. (The pertinent agencies are: the Board of Pardons and Paroles, Court Support Services Division, (CSSD) Department of Correction (DOC), Department of Developmental Services (DDS), Department of Mental Health and Addiction Services (DMHAS), and the Psychiatric Security Review Board.)

The bill also:

- 1. authorizes DOC to use reasonable force to obtain the sample from felons and sex offenders in its custody;
- 2. makes it a class D felony, punishable by imprisonment for up to five years, a fine of up to \$5,000, or both, to willfully fail to appear at the scheduled time and place to submit a sample, instead of failing to submit a sample; and
- 3. requires the first report DMHAS or DDS files with the court that addresses whether an acquittee should be discharged from custody to indicate whether the individual has submitted or refused to submit a DNA sample.

The bill allows DNA data bank information to be supplied to law enforcement officers to rule out criminal suspects. Currently, the Department of Public Safety's forensic laboratory can confirm the existence of data in the data bank only when a sample or DNA profile supplied by a law enforcement officer matches a profile in the data bank. Under the bill, if there is no match, the laboratory can disclose, at the officer's request, whether the data bank contains the profile of a named suspect. The requestor must have a reasonable and articulable suspicion that such individual has committed the offense being investigated.

The bill subjects people to arrest for willfully refusing to submit a sample to CSSD. It also moves up the date for taking a sample from a DMHAS or DDS detainee to the date of the first court hearing after commitment. It currently is taken at the court hearing immediately preceding a temporary or permanent community release.

*House Amendment "A" (1) eliminates civil immunity for negligence claims involving those having access to the data base; (2) makes it a Class D felony to willfully fail to appear to submit to the taking of a DNA sample, rather than to fail to submit a sample; and (3) requires law enforcement officers to have a legal basis for asking whether the data bank contains a DNA profile of a suspect.

EFFECTIVE DATE: October 1, 2011

BACKGROUND

Related Bills

HB 6489 (File 594), which the House referred to the Appropriations Committee, requires, beginning October 1, 2011, people arrested for any of 39 serious felony offenses to provide a DNA sample before they are released from custody. The law enforcement agency that makes the arrest sets the time and place for collecting, and collects the samples.

COMMITTEE ACTION

Judiciary Committee

Joint Favorable

Yea 41 Nay 0 (04/06/2011)